

agenda Special Meeting of Council

NOTICE IS HEREBY GIVEN THAT A SPECIAL MEETING OF THE COUNCIL OF THE CITY OF JOONDALUP WILL BE HELD IN THE COUNCIL CHAMBER, JOONDALUP CIVIC CENTRE, BOAS AVENUE, JOONDALUP

ON TUESDAY 7 FEBRUARY 2023

COMMENCING AT 6.00pm

PURPOSE OF MEETING

For Council to consider the following reports:

- Ocean Reef Marina Development Agreement and Land Transfer Deed.
- Contribution to the Lord Mayor's Distress Relief Fund Kimberley Floods Appeal.
- City of Joondalup Annual Report 2021-22
- Setting of Meeting Date for Annual General Meeting of Electors 2022.
- Annual Financial Report 2021-22.

JAMES PEARSON

Chief Executive Officer 3 February 2023

Acknowledgement of Traditional Custodians

The City of Joondalup acknowledges the traditional custodians of the land, the Whadjuk people of the Noongar nation, and recognises the culture of the Noongar people and the unique contribution they make to the Joondalup region and Australia. The City of Joondalup pays its respects to their Elders past and present and extends that respect to all Aboriginal and Torres Strait Islander peoples.

This document is available in alternate formats upon request



PUBLIC QUESTION TIME

Residents and / or ratepayers of the City of Joondalup are requested to lodge questions in writing by 9.00am on

Monday 6 February 2023.

Answers to those questions
received within that timeframe
will, where practicable, be
provided in hard copy form at the
Special Council Meeting.

QUESTIONS TO

council.questions@joondalup.wa.gov.au

PO Box 21 Joondalup WA 6919

www.joondalup.wa.gov.au

CIVIC CENTRE EMERGENCY PROCEDURES

The City of Joondalup values the health and safety of all visitors to City of Joondalup facilities. The following emergency procedures are in place to help make evacuation of the City of Joondalup Civic Centre safe and easy.

Alarms

The City of Joondalup emergency system has two alarm tones:

- Alert Tone (Beep... Beep... Beep)
- Evacuation Tone (Whoop...Whoop).

On hearing the Alert Tone (Beep... Beep... Beep):

- DO NOT EVACUATE ON THIS TONE.
- Remain where you are.
- All designated Fire Wardens will respond and assess the immediate area for danger.
- Always follow instructions from the designated Fire Wardens.

On hearing the Evacuation Tone (Whoop...Whoop):

- Evacuate the building immediately as directed by a Fire Warden or via the nearest safe exit.
- Do not use lifts.
- Remain calm and proceed to the designated Assembly Area (refer to site plan below).
- People with impaired mobility (those who cannot use the stairs unaided) should report to a Fire Warden who will arrange for their safe evacuation.
- Do not re-enter the building until authorised to do so by Emergency Services.



CODE OF CONDUCT

Council Members and Committee Members are to observe the City's adopted Code of Conduct for Council Members, Committee Members and Candidates. The following general principles guide the behaviours of Council Members (being the Mayor and Councillors) and other committee members while performing their role at the City:

Personal Integrity

- (1) A council member or committee member should
 - (a) act with reasonable care and diligence; and
 - (b) act with honesty and integrity; and
 - (c) act lawfully; and
 - (d) identify and appropriately manage any conflict of interest; and
 - (e) avoid damage to the reputation of the City.
- (2) A council member or committee member should
 - (a) act in accordance with the trust placed in council members and committee members; and
 - (b) participate in decision-making in an honest, fair, impartial and timely manner; and
 - (c) actively seek out and engage in training and development opportunities to improve the performance of their role; and
 - (d) attend and participate in briefings, workshops and training sessions provided or arranged by the City in relation to the performance of their role.

Relationship with others

- (1) A council member or committee member should
 - (a) treat others with respect, courtesy and fairness; and
 - (b) respect and value diversity in the community.
- (2) A council member or committee member should maintain and contribute to a harmonious, safe and productive work environment.

Accountability

A council member or committee member should -

- (a) base decisions on relevant and factually correct information; and
- (b) make decisions on merit, in the public interest and in accordance with statutory obligations and principles of good governance and procedural fairness; and
- (c) read all agenda papers given to them in relation to Council or Committee meetings, Briefing Sessions or Strategy Sessions; and
- (d) be open and accountable to, and represent, the community in the district.

Employees are bound by the City's *Code of Conduct for Employees* which details similar provisions to be observed.

COUNCIL MEETINGS

The following procedures for the conduct of Council Meetings were adopted at the Council meeting held on 21 April 2020:

INTRODUCTION

The modern role of Council is to set policy and strategy and provide goals and targets for the local government (the City). The employees, through the Chief Executive Officer, have the task of implementing the decisions of Council.

A well-structured decision-making process that has established protocols will provide the elected body with the opportunity to:

- have input into the future strategic direction set by Council
- seek points of clarification
- ask questions
- be given adequate time to research issues
- be given maximum time to debate matters before Council,

and ensures that the elected body is fully informed to make the best possible decisions for the City of Joondalup community.

PURPOSE OF COUNCIL MEETINGS

Council Meetings will involve Elected Members, employees as determined by the Chief Executive Officer and external advisors (where appropriate) and will be open to the public. Council Meetings are formal meetings where Elected Members consider and make decisions on matters.

PROCEDURES FOR COUNCIL MEETINGS

The following procedures will apply to Council Meetings that are conducted by the City.

- 1 Council meetings will be open to the public except for matters of a confidential nature. The guide in determining those matters of a confidential nature shall be in accordance with the *Local Government Act 1995*.
- 2 Dates and times for Council meetings will be set well in advance where practicable, and appropriate notice given to the public.
- The Chief Executive Officer will ensure timely written notice and an agenda for each Council meeting will be provided to all Elected Members, members of the public and external advisors (where appropriate).

- The Mayor is to be the Presiding Member at Council meetings. If the Mayor is unable or unwilling to assume the role of Presiding Member, then the Deputy Mayor may preside at the Council meetings. If the Deputy Mayor is unable or unwilling, those Elected Members present may select one from amongst themselves to preside at the Council meeting.
- Relevant employees of the City will be available to respond to questions on matters listed on the agenda for the Council meeting.
- 6 All Elected Members will be given a fair and equal opportunity to participate in the Council meeting.
- 7 The Presiding Member will ensure that time is made available to allow for all matters of relevance to be covered.
- 8 Good governance principles recommend that Elected Members, employees and relevant consultants shall disclose their interests on any matter listed for the Council meetings. When disclosing an interest, the following provisions apply:
 - (a) Interests are to be disclosed in accordance with the provisions of the Local Government Act 1995, the Local Government (Model Code of Conduct) Regulations 2021 and the City's Code of Conduct.
 - (b) Elected Members disclosing a financial interest, or a proximity interest will not participate in that part of the session relating to the matter to which their interest applies and shall depart the room.
 - (c) The remaining Elected Members may agree that an Elected Member disclosing a financial or proximity interest may participate in discussion on the matter if the remaining Elected Members agree:
 - is so trivial or insignificant as to be unlikely to influence the disclosing Elected Member's conduct in relation to the matter or
 - (ii) is common to a significant number of electors and ratepayers of the City,
 - and a record of that agreement is to be made in the minutes kept for the Council meeting.
 - (d) Employees with a financial interest in a matter may also consider it appropriate to depart the room when the matter is being considered, however there is no legislative requirement to do so.
- 9 A record shall be kept of all Council meetings.

COUNCIL AND COMMITTEE MEETINGS

PROCEDURES FOR PUBLIC QUESTION TIME

The following procedures for the conduct of Public Question Time were adopted at the Council meeting held on 20 September 2022:

Where a meeting of a committee is open to the public the procedures for public question time and public statement time apply. In this regard, these procedures are amended by substituting "Council" with "Committee" to provide proper context.

Questions asked verbally

- 1 Members of the public are invited to ask questions at Council Meetings.
- Questions asked at an Ordinary Council meeting must relate to a matter that affects the City of Joondalup. Questions asked at a Special meeting of Council must relate to the purpose for which the meeting has been called.
- A register will be provided for those persons wanting to ask questions to enter their name. The Presiding Member may call persons registered to come forward in an order that allows the maximum opportunity for as many people as possible to address the meeting on the widest range of matters that are listed in the agenda. Persons that come forward are to state their name and full address.
- 4 Public question time will be limited to two minutes per person, with a limit of two verbal questions per person.
- 5 Statements are not to precede a question during public question time and questions must be succinct and to the point. Statements can only be made during public statement time.
- 6 Members of the public are encouraged to keep their questions brief to enable everyone who desires to ask a question to have the opportunity to do so.
- Public question time will be allocated a minimum of 15 minutes and may be extended in intervals of up to 10 minutes by resolution of Council, but the total time allocated for public questions to be asked and responses to be given is not to exceed 35 minutes in total. Public question time is declared closed following the expiration of the allocated time period, or earlier than such time where there are no further questions.
- 8 Questions are to be directed to the Presiding Member and shall be asked politely, in good faith, and are not to be framed in such a way as to reflect adversely or be defamatory on a particular Elected Member or City employee. The Presiding Member shall decide to:
 - accept or reject any question and their decision is final;
 - nominate a City employee to respond to the question; or
 - take a question on notice. In this case a written response will be provided as soon as possible, and included in the agenda of the next Council meeting.

- 9 Where an Elected Member is of the opinion that a member of the public is:
 - asking a question at a Council meeting, that does not relate to a matter affecting the City;

or

making a statement during public question time,

they may bring it to the attention of the Presiding Member who will make a ruling.

- 10 Questions and any response will be summarised and included in the minutes of the Council meeting.
- It is not intended that question time should be used as a means to obtain information that would not be made available if it was sought from the City's records under Section 5.94 of the *Local Government Act 1995* or the *Freedom of Information Act 1992* (FOI Act). Where the response to a question(s) would require a substantial commitment of the City's resources, the Chief Executive Officer (CEO) will determine that it is an unreasonable impost upon the City and refuse to provide it. The CEO will advise the member of the public that the information may be sought in accordance with the FOI Act.

Questions in Writing – (Residents and/or ratepayers of the City of Joondalup only)

- Only City of Joondalup **residents and/or ratepayers** may submit questions to the City in writing.
- Questions asked at an Ordinary Council meeting must relate to a matter that affects the City of Joondalup. Questions asked at a Special meeting of Council must relate to the purpose for which the meeting has been called.
- The City will accept a maximum of five (5) written questions per City of Joondalup resident/ratepayer. To ensure equity and consistency, each part of a multi-part question will be treated as a question in its own right.
- 4 Questions lodged by 9.00am on the day immediately prior to the scheduled Council meeting will be responded to, where possible, at the Council meeting. These questions, and their responses, will be distributed to Elected Members and made available to the public in written form at the meeting.
- The Presiding Member shall decide to accept or reject any written question and their decision is final. Where there is any concern about a question being offensive, defamatory or the like, the Presiding Member will make a determination in relation to the question. Questions determined as offensive, defamatory or the like will not be published.
- The Presiding Member may rule questions out of order where they are substantially the same as questions previously submitted and responded to.
- Written questions unable to be responded to at a Council meeting will be taken on notice. In this case, a written response will be provided as soon as possible and included on the agenda of the next Council meeting.

- A person who submits written questions may also ask questions at a Council meeting and questions asked verbally may be different to those submitted in writing.
- 9 Questions and any response will be summarised and included in the minutes of the Council meeting.
- It is not intended that question time should be used as a means to obtain information that would not be made available if it was sought from the City's records under Section 5.94 of the *Local Government Act 1995* or the *Freedom of Information Act 1992* (FOI Act). Where the response to a question(s) would require a substantial commitment of the City's resources, the Chief Executive Officer (CEO) will determine that it is an unreasonable impost upon the City and may refuse to provide it. The CEO will advise the member of the public that the information may be sought in accordance with the FOI Act.

DISCLAIMER

Responses to questions asked verbally are provided in good faith and as such, should not be relied upon as being either complete or comprehensive.

PROCEDURES FOR PUBLIC STATEMENT TIME

The following procedures for the conduct of Public Statement Time at Council Meetings were adopted at the Council meeting held on 20 September 2022:

- 1 Members of the public are invited to make public statements verbally at Council meetings.
- 2 Statements made at an Ordinary Council meeting must relate to a matter that affects the City of Joondalup. Statements made at a Special meeting of Council must relate to the purpose for which the meeting has been called.
- A register will be provided for those persons wanting to make a statement to enter their name. The Presiding Member may call persons registered to come forward in an order that allows the maximum opportunity for as many people as possible to address the meeting on the widest range of matters that are listed in the agenda. Persons that come forward are to state their name and full address.
- 4 Public statement time will be limited to two minutes per person.
- Members of the public are encouraged to keep their statements brief to enable everyone who desires to make a statement to have the opportunity to do so.
- Public statement time will be allocated a maximum time of 15 minutes. Public statement time is declared closed following the 15 minute allocated time period, or earlier than such time where there are no further statements.
- 7 Statements are to be directed to the Presiding Member and are to be made politely in good faith and are not to be framed in such a way as to reflect adversely or be defamatory on a particular Elected Member or City employee.
- Where an Elected Member is of the opinion that a member of the public is making a statement at a Council meeting, that does not relate to a matter affecting the City, they may bring it to the attention of the Presiding Member who will make a ruling.
- 9 Statements will be summarised and included in the minutes of the Council meeting.

TABLE OF CONTENTS

ITEM NO.	TITLE	WARD	PAGE NO.
	ACKNOWLEDGEMENT OF TRADITIONAL CUSTODIANS		xi
	DECLARATION OF OPENING AND ANNOUNCEMENT OF VISITORS		хi
	DECLARATIONS OF FINANCIAL INTEREST / PROXIMITY INTEREST / INTEREST THAT MAY AFFECT IMPARTIALITY		xi
	PUBLIC QUESTION TIME		хi
	PUBLIC STATEMENT TIME		хi
	APOLOGIES AND LEAVE OF ABSENCE		хi
	IDENTIFICATION OF MATTERS FOR WHICH THE MEETING MAY BE CLOSED TO THE PUBLIC		хi
	REPORTS		1
JSC01-02/23	OCEAN REEF MARINA – DEVELOPMENT AGREEMENT AND LAND TRANSFER DEED		1
JSC02-02/23	CONTRIBUTION TO THE LORD MAYOR'S DISTRESS RELIEF FUND – KIMBERLEY FLOODS APPEAL		12
JSC03-02/23	CITY OF JOONDALUP ANNUAL REPORT 2021-22		16
JSC04-02/23	SETTING OF MEETING DATE FOR ANNUAL GENERAL MEETING OF ELECTORS 2022		21
	REPORT – AUDIT AND RISK COMMITTEE – 31 JANUARY 2023		26
JSC05-02/23	ANNUAL FINANCIAL REPORT 2021-22		26
	CLOSURE		34

LATE ITEMS / ADDITIONAL INFORMATION

In the event that further documentation becomes available prior to this Special Council Meeting, the following hyperlink will become active:

AdditionalInformation.pdf

CITY OF JOONDALUP

Notice is hereby given that a Special Meeting of the Council will be held in the Council Chamber, Joondalup Civic Centre, Boas Avenue, Joondalup on **Tuesday 7 February 2023** commencing at **6.00pm**.

JAMES PEARSON Chief Executive Officer 3 February 2023

Joondalup Western Australia

VISION

"A global City: bold, creative and prosperous."

PRIMARY VALUES

- Transparent.
- Accountable.
- Honest.
- Ethical.
- Respectful.
- Sustainable.
- Professional.

DISTINGUISHING VALUES

Bold

We will make courageous decisions for the benefit of our community and future generations.

Ambitious

We will lead with strength and conviction to achieve our vision for the City.

Innovative

We will learn and adapt for changing circumstances to ensure we are always one step ahead.

Enterprising

We will undertake ventures that forge new directions for business and the local community.

Prosperous

We will ensure our City benefits from a thriving economy built on local commercial success.

Compassionate

We will act with empathy and understanding of our community's needs and ambitions.

AGENDA

ACKNOWLEDGEMENT OF TRADITIONAL CUSTODIANS

Note: Members of the public are advised that prior to the opening of the Council Meeting, Mayor the Hon. Albert Jacob, JP will acknowledge the traditional custodians of the land and say a prayer.

DECLARATION OF OPENING AND ANNOUNCEMENT OF VISITORS

DECLARATIONS OF FINANCIAL INTEREST / PROXIMITY INTEREST / INTEREST THAT MAY AFFECT IMPARTIALITY

PUBLIC QUESTION TIME

(Please Note: Section 7(4)(b) of the *Local Government (Administration) Regulations 1996* states that Special meeting of Council is not required to answer a question that does not relate to the purpose of the meeting. It is requested that only questions that relate to items on the agenda be asked.)

PUBLIC STATEMENT TIME

Statements made at a Special meeting of Council must relate to the purpose for which the meeting has been called.

APOLOGIES AND LEAVE OF ABSENCE

IDENTIFICATION OF MATTERS FOR WHICH THE MEETING MAY BE CLOSED TO THE PUBLIC

REPORTS

JSC01-02/23 OCEAN REEF MARINA – DEVELOPMENT AGREEMENT AND LAND TRANSFER DEED

WARD All

RESPONSIBLE Mr Mat Humfrey **DIRECTOR** Corporate Services

FILE NUMBER 04171, 101515

ATTACHMENTS Attachment 1 Development Agreement

Attachment 2 Land Transfer Deed

Attachment 3 Confidential – Jackson McDonald Sign Off

Letter

Attachment 4 Comparison Development Agreement

(DA)

Attachment 5 Comparison Land Transfer Deed (LTD)

(Please Note: Attachment 3 is Confidential and will

appear in the official Minute Book only).

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to authorise the execution of the Development Agreement between the City of Joondalup and DevelopmentWA and the Land Transfer Deed between the City of Joondalup, DevelopmentWA and Minister for Lands associated to the Ocean Reef Marina development.

EXECUTIVE SUMMARY

At its meeting held on 16 February 2021 Council authorised the execution of the Ocean Reef Marina Heads of Agreement (CJ019-02/21 refers).

Subsequently in May 2021, the Ocean Reef Marina Heads of Agreement was executed by the City and DevelopmentWA. Clause 4.1(a) of the document contained the following agreed principles "that the finalisation and execution of the Development Agreement and Land Transfer Deed must occur as expeditiously as possible to ensure that the Ocean Reef Marina can be developed without hinderance."

Since the inception of the Ocean Reef Marina project the City has continued to work cooperatively and collaboratively with the State Government and DevelopmentWA. Initially executing the Memorandum of Understanding followed by the Heads of Agreement both of which formed the basis of the negotiations and principals for the development of the project and completion of the attached final Development Agreement and Land Transfer Deed.

Through the Major Projects and Finance Committee, Council has been informed of progress on the preparation of the Ocean Reef Marina Development Agreement and Land Transfer Deed, its components, companion agreements/deeds and key principals. Following extensive negotiations with DevelopmentWA the agreements were presented to a Special Council Meeting held on 29 March 2022 (JSC01-03/22 refers) where Council resolved to:

- 1 AUTHORISE the Mayor and Chief Executive Officer to:
 - 1.1 execute the Development Agreement as detailed in Attachment 1 to Report JSC01-03/22, subject to any minor drafting amendments required;
 - 1.2 execute the Land Transfer Deed as detailed in Attachment 2 to Report JSC01-03/22 subject to any minor drafting amendments required;
- 2 NOTES that the final form of both agreements will be reviewed by the City's solicitors and in the event the solicitor is of the opinion that any part of the final agreement is materially different to those shown in the attachments, the agreements will be presented back to Council for consideration;
- NOTES that Elected Members will receive a copy of the final form of both agreements, accompanied by the City's solicitor's opinion on these agreements 48 hours prior to them being signed as authorised in Part 1 above.

Following the Special Council Meeting on 29 March 2022, the City continued to negotiate, update, and finalise the Development Agreement and Land Transfer Deed with DevelopmentWA and in December 2022 all parties reached a consensus.

The City's solicitor has reviewed the documents and is of the opinion that whilst the intent of the documents remains unchanged; they are characterised as having minor drafting amendments and therefore are presented back to Council for approval and execution as noted in Part 2 above.

The final form of both agreements is accompanied by a summary of the City's solicitor's opinion of the changes (Attachment 3 refers) as noted in Part 3 above. The summary does not include minor formatting changes.

It is therefore recommended that Council:

- NOTES that the final Development Agreement has been reviewed by the City's solicitors and in parts considered materially different to the draft Development Agreement presented to the Special Council Meeting held on 29 March 2022;
- 2 NOTES that the final Land Transfer Deed has been reviewed by the City's solicitors and in parts considered materially different to the draft Land Transfer Deed presented to the Special Council Meeting held on 29 March 2022;
- 3 NOTES the summary of changes provided by Jackson McDonald Sign Off Letter as detailed in Attachment 3 to Report JSC01-02/23;
- 4 AUTHORISES the Mayor and Chief Executive Officer to affix the Common Seal of the City of Joondalup and:
 - 4.1 EXECUTE the Development Agreement as detailed in Attachment 1 to Report JSC01-02/23;
 - 4.2 EXECUTE the Land Transfer Deed as detailed in Attachment 2 to Report JSC01-02/23.

BACKGROUND

The Ocean Reef Marina project has been in the planning since 2004 when the State Government committed \$700,000 toward the development of a Concept Plan, to guide the redevelopment of the then, Ocean Reef Boat Harbour.

Subsequently significant milestones have been achieved such as:

- endorsement of the project's Philosophies and Parameters
- development of a Concept Plan
- extensive community consultation undertaken
- execution of a Memorandum of Understanding between the City and the State Government
- amendment of the Metropolitan Region Scheme
- endorsement of the Planning and Environmental Approvals Strategy
- Public Environmental Review process.

In July 2017, the Western Australian Government approved the Business Case for the Ocean Reef Marina development which documented the following project implementation phases:

•	Marine works	Commenced
•	Stage 1 Commences	2021-22
•	First lots released for sale	2022-23
•	Construction commences for first buildings	2023-24
•	Project Execution and Completion	2025 to 2036

Throughout the initial project planning stages, the City has always maintained that it did not have the capacity, resources, and expertise to bring the development to fruition without the support of the State Government or third parties.

In September 2017, Premier Mark McGowan announced that the State Government would contribute \$120 million to the project and that DevelopmentWA (formerly Landcorp) will lead the development and work with the City of Joondalup to deliver the project.

Following the State Government announcement, in February 2018 the City and DevelopmentWA executed a Memorandum of Understanding which set out the roles of the parties and how they will work together in implementing the Ocean Reef Marina project as approved by Government.

Throughout 2019 additional key outcomes were achieved such as, Ministerial approval and the gazettal of the Metropolitan Region Scheme. Also, during 2020 the Ocean Reef Marine Park was excised, the gazettal of the Improvement Scheme was completed, and early works commenced at the Ocean Reef Marina site.

Subsequently in May 2021, the Ocean Reef Marina Heads of Agreement was executed by the City and DevelopmentWA. This document established the agreed principles to facilitate further discussion and negotiation pursuant to the preparation and execution of the Ocean Reef Marina Development Agreement and Land Transfer Deed.

DETAILS

Throughout 2022, the City continued to negotiate the Development Agreement and Land Transfer Deed with DevelopmentWA.

The execution of these key documents is a critical step in progressing the development of the marina and DevelopmentWA's ability to progress the construction of the Ocean Reef Marina project.

The approval and execution of the Development Agreement and Land Transfer Deed are legally binding and supersede the Heads of Agreement. They also outline the future responsibilities of the City and the relevant State Government departments in the management of the relevant components of the development.

To further clarify, the purpose of the key documentation is as follows:

Development Agreement sets out the framework by which DevelopmentWA will undertake and deliver the project and:

- sets out the roles, rights, and obligations of the City and DevelopmentWA
- facilitates implementation and the completion of the project.

Land Transfer Deed is interdependent with the Development Agreement must be entered into on the same date as the Development Agreement and:

- sets out responsibilities, project staging and processes for the transfer of land to each party pre- and post- construction
- includes the Land Assembly Strategy, Land Divestment Strategy, Boundary of Responsibility.

Through extensive negotiations, the City with DevelopmentWA has been able to achieve a Development Agreement and associated Land Transfer Deed that meets Council's expectations for the City's ongoing management, maintenance, and operating responsibilities at the Ocean Reef Marina, including obtaining the "The Future Club Facilities Lot" in fee simple as per council recommendation JSC03-03/22 Item 3.1 refers.

The City's legal advisor, Jackson McDonald has undertaken a review of the final documents and is of the opinion that the intent of the final Development Agreement and final Land Transfer Deed are not inconsistent to the ones presented to Council in March 2022, however, are considered to have more than minor formatting and drafting amendments.

A summary of these changes has been provided by the City's Solicitor as detailed in Attachment 3 Jackson McDonald – *Sign off letter*. The summary does not include minor changes.

To assist with reviewing and identifying all the changes, the City has provided Attachment 4 - Comparison DA and Attachment 5 - Comparison LTD, these attachments have been compared with versions presented to Council in March 2022 and the final documents received in December 2022, the highlighted tracked changes reflect formatting changes, updates, and amendments since March 2022.

Many of the drafting amendments are considered to be minor in nature, however, the following subject areas were discussed at length with DevelopmentWA and have been subsequently resolved, resulting in positive outcomes for the City, these included:

Development Agreement

Design of Future City Areas

Clauses 12.2 to 12.5 have been rewritten and describe the future design process that will apply and is to the benefit of the City. The changes streamline the process, describe the purpose, and improves the intent, which was for the City to provide feedback in a structured manner on all draft design documents prior to DevelopmentWA initiating the statutory process.

Smart City and Microgrid

The City has agreed to cooperate with DevelopmentWA to explore and promote opportunities for Smart City Infrastructure at the Ocean Reef Marina. This includes a renewable energy microgrid and acknowledges that a grant of lease, easement, or other right over the roof top of a building that the City owns or has the care and control of through a management order in favour of the operator may apply.

Land Transfer Deed

Transfer of the "Future Club Facilities Lot" in fee simple

The City has negotiated the transfer of the Future Club Facilities Lot in fee simple, the Lot will be transferred in fee simple to the City by DevelopmentWA 10 business days after practical completion of the Ocean Reef Sea Sports Club facility and subject to the positive and restrictive covenants as detailed in Section 15 Covenant (Schedule 7 to the Land Transfer Deed).

At this stage it is too early to finalise the details of the Covenant and therefore details such as, the number of public car parking provisions and the percentage of commercial revenue agreed for maintenance and improvements on the land and surrounding areas will be finalised prior to the Lot being transferred to the City. Once transferred the encumbrance will be registered against the Certificate of Title for a period of 25 years.

Ocean Pool

In November 2022, the state government announced further funding for the construction of the ocean pool and associated facilities such as a kiosk. In acknowledgement of the transfer of the Future Club Facilities Lot in fee simple, the City has agreed to consider responsibility for the day-to-day management and day to day maintenance of the ocean pool. The City will not be responsible for any repairs, maintenance, replacement, upgrade, or replacement of the ocean pool.

Once designed and construction commences DevelopmentWA, and the City will negotiate an agreement which gives effect to the management and responsibilities of the ocean pool.

Statutory Declaration and Responsibility

The provision of clause 16.2 and inclusion of Schedule 6 in the Land Transfer Deed, draft statutory declaration is new. The City confirms to the best of knowledge to have provided DevelopmentWA with copies of all documents, reports, studies and other information in its possession or control that relates to any possible contamination of the Land pertaining to the Ocean Reef Marina project area.

Clause 17, in particular 17.2(b) has been rewritten to reflect that when the Project Lots are handed over to DevelopmentWA they will become responsible and liable to remediate any contamination in, on or under a Project Lot that is required to be carried out for the development of the project.

Power to lease over Public Open Space

The City endeavoured to obtain power to lease on all public open space for a period of up to 21 years, however the Minister would not agree to this request and has determined in accordance with the Divestment Strategy that the City will obtain power to licence over all public open space for a period of 12 months at a time.

At this stage, the Future Club Facilities Lot and Beach Parking Area will be transferred in freehold. There is no public open space set aside for leasing for up to 21 years, unless otherwise agreed by the Minister at the time of granting the associated management order.

Issues and options considered

Option 1: Council decides not to approve and execute the Ocean Reef Marina Development Agreement and Land Transfer Deed.

This option would significantly delay the project and run the risk that the State Government could resume the land regardless which would severely limit the City's ability to negotiate beneficial terms for its on-going role in the construction, management, and future operation of the marina.

The City could also face considerable political and reputational risk if the project is delayed due to key documentation not being approved and executed.

It should also be noted that should Council decide not to approve and execute the Ocean Reef Marina Development Agreement and Land Transfer Deed, the recommendation previously endorsed at Special Council Meeting held 29 March 2022 will need to be revoked (JSC01-03/22 Part 1 refers).

This option is not recommended.

Option 2: Council approves and executes the Ocean Reef Marina Development Agreement and Land Transfer Deed.

This option ensures that the project can progress in accordance with the required DevelopmentWA and State Government timelines. It also reinforces the City's commitment to working collaboratively to ensure the project is delivered in accordance with community expectations.

The City, DevelopmentWA and the State Government have committed considerable funding and resources to the development of the Ocean Reef Marina project, the finalisation of the Development Agreement and Land Transfer Deed concludes the next stage and meets Council's expectation for the City's on-going management, maintenance, and operating responsibilities for Ocean Reef Marina.

This option is recommended.

Option 3 Council requests further amendments to the Development Agreement and Land Transfer Deed.

This option would significantly delay the project, the City's administration has negotiated the agreements in good faith with DevelopmentWA and meet the needs of both parties and ensures that the development is of a scale and quality acceptable for the City's for on-going management, maintenance, and operating responsibilities at the Marina.

The City and DevelopmentWA would also incur additional legal costs if further amendments are requested to the Development Agreement and Land Transfer Deed at this late stage.

This option is not recommended.

Legislation / Strategic Community Plan / Policy implications

Legislation

The City is governed by the requirements of the *Local Government Act 1995* in relation to dealings involving commercial undertakings and land development.

Other applicable legislation include the following:

- Planning and Development Act 2005.
- Environmental Protection Act 1986.
- Fisheries Adjustment Scheme Act 1987.
- Land Administration Act 1997.
- Planning and Development (Local Planning Schemes) Regulations 2015.
- Environmental Protection, Biodiversity and Conversation Act 1999 (Cwlth).
- Native Title Act 1993 (Cwlth).

10-Year Strategic Community Plan

Key theme Economy.

Objective Appealing and welcoming - you welcome residents, and local and

international visitors to the City.

Risk management considerations

The City needs to ensure that all decisions made in relation to the Development Agreement and associated Land Transfer Deed are in its best interests, both short and long-term.

Legal advice and detailed interrogation of all aspects of the Development Agreement and associated Land Transfer Deed have occurred to ensure both meet the best interests of the City and its ratepayers.

Financial / budget implications

As part of the business plan presented to Council in February 2021 a financial evaluation was prepared. The key aspects of the evaluation were as follows:

- Impacts to the City only were included.
- Two financial objectives are defined for the project as follows:

- (a) Operating Surplus/Deficit: Recurring impacts, including depreciation, should be no worse than zero once the site is fully developed. This is measured by comparing the project impacts to the existing baseline deficit.
- (b) Cashflow: The 50-year cashflow impacts are zero or positive.
- All data used was from verifiable sources.
- Three scenarios prepared (Best case, Realistic and Worst Case).

It is the City's desire that the financial impacts of Ocean Reef Marina are sustainable in the long term and do not place an unreasonable financial burden on the City's ratepayers.

The financial evaluation was updated in January 2022 and presented to Special Council Meeting in March 2022 (JSC03-03/22 refers). The estimated recurring steady state (2032-33) impacts of each scenario are summarised below. The table indicates that the realistic scenario may provide a benefit of \$673,000 per year when compared to the existing operating deficit at the marina. However, the actual income and expenses will vary due to a wide number of reasons.

Operating Surplus	Baseline	Scenario1	Scenario2	Scenario3
excluding escalation	Current I&E \$000s	Best Case \$000s	Realistic	Worst Case
Operating Income	\$230	\$4,521	\$3,745	\$3,279
Operating Cash Expenses	(\$216)	(\$1,736)	(\$1,782)	(\$1,683)
Operating Surplus/(Deficit) BEFORE Depn	\$14	\$2,785	\$1,963	\$1,597
Depreciation / Asset Replacement	(\$102)	(\$1,310)	(\$1,378)	(\$1,452)
Operating Surplus/(Deficit) AFTER Depn vs Baseline	(\$88)	\$1,475 \$1,563	\$585 \$673	3 17

Since the Special Council Meeting in March 2022, there have been no material changes to the assumptions associated with the Development Agreement and Land Transfer Deed and therefore the financial evaluation has not been updated since then.

The financial evaluation will be further refreshed prior to Council determining the final form of the funding agreement for the Ocean Reef Sea Sports Club Building and to take account of any other material changes in the financial impacts to the City such as the positive impact of holding the land in fee simple and the ability to develop a commercial area within that site against the costs associated with the management of the ocean pool.

Following this update Council will be requested to consider contributing to the cost of developing any potential commercial facility and other public amenities (for example public toilets) associated with the new ORSSC facility situated within the Marine Services Precinct.

The amount of \$3.5 million was listed for consideration within the 2022-23 budget for the new Ocean Reef Sea Sports Club facility, this aligns with the outcomes of the Special Council Meeting on 29 March 2022 (JSC03-03/22, Item 1 refers).

All amounts quoted in this report are exclusive of GST.

Regional significance

The Ocean Reef Marina Development is an important regional project. The Development Agreement and Land Transfer Deed will facilitate the next phase of the development for the project.

With the recent inclusion of an Olympic-sized ocean lap pool, along with a range of public amenities, the transformation of the Ocean Reef Marina will be a popular tourist attraction for residents and visitors alike.

Sustainability implications

Economic

The financial evaluation undertaken by the City assessed the potential impact to the City from the anticipated income and expenditure relating to the City's responsibilities once the marina is developed.

As stated in the Financial Evaluation – Overall Summary, provided as Attachment 3 to the Ocean Reef Marina Business Plan report presented to Council at its meeting held on 16 February 2021 (CJ019-02/21 refers), the Ocean Reef Marina is highly likely to provide a positive financial outcome to the City, both in terms of the recurring operating impacts and the overall cashflow. There will be significant economic and social benefits to the local and regional economy.

Consultation

Throughout the initial planning phases of the Ocean Reef Marina project extensive consultation was undertaken with the community (including community surveys in 2002 and 2007), State Government, and other key stakeholders.

In 2009, residents and ratepayers in the City of Joondalup received a survey seeking comment on the Ocean Reef Marina Concept Plan, in the region of the 60,000 surveys were mailed out, along with advertisements through the City's website, community newspapers and at local shopping centres. The consultation was the largest undertaken by the City and resulted in a return of 11,278 surveys, of which 93.5% supported the development of the Ocean Reef Marina.

Also, in 2013 the City conducted a series of forums in which to update the community on the progress of the Ocean Reef Marina project, the forums attracted approximately 600 attendees.

In 2017, Premier Mark McGowan announced that DevelopmentWA (formerly Landcorp) will lead the project and following the execution of the Memorandum of Understanding, DevelopmentWA and the City agreed to develop a communications protocol to guide the coordination of joint communications when dealing with the media, stakeholders, and community information.

DevelopmentWA's legal advisors (Minter Ellison) prepared the initial draft Development Agreement and Land Transfer Deed in early 2020, for the City to consider and review. Over the past two years the City has continued to work co-operatively and collaboratively with DevelopmentWA continually reviewing and updating both documents to ensure it meets the philosophies and parameters endorsed by Council in 2009 and the need of both parties to deliver the project and address statutory and legislative requirements.

In December 2022 a consensus on the Development Agreement and Land Transfer Deed was reached by both parties, the documents have been reviewed by DevelopmentWA's legal advisors, Minter Ellison, and the City's legal advisor, Jackson McDonald.

COMMENT

The Ocean Reef Marina development is a transformational project for our State and will create another iconic coastal destination in Perth, the project will create more than 8,600 construction jobs, and is expected to inject \$3 billion into the Western Australian economy.

In completing the key documentation, the objective for both parties was to finalise and execute a Development Agreement which is mutually beneficial and cognisant of each party's interest and desired outcomes.

The interest common to the Parties is the development of a vibrant marina precinct comprising of recreational, boating, tourism, residential, retail, and commercial facilities which aligns with the previously agreed Project Vision contained within the philosophies and parameters endorsed by Council in 2009, (JSC5-05/09 refers).

The final documents for execution reflect a culmination of actions over decades towards the Ocean Reef Marina's projects vision and seek to ensure that the development is of a scale and quality acceptable for the City's on-going management, maintenance, and operating responsibilities at the Marina.

Construction works at the Ocean Reef Marina have advanced considerably since the approval of the stage one subdivision in September 2022. The two new breakwaters are near completion and the project has entered its next stage of development which includes dredging to ensure adequate depth for boat movement and storage within the marina, also contractors have commenced land reclamation and partial construction of the internal marine wall.

Clearing and land reclamation works have also commenced on the Future Club Facilities Lot in preparation for the construction of the new Ocean Reef Sea Sports Club and Marine Rescue Whitfords facilities in 2023.

In November 2022, Premier, Mark McGowan announced a further \$96.5 million towards the development of the Ocean Reef Marina, bringing the total project expenditure to \$223 million.

The additional funding will cover the construction of Perth's first coastal pool an architecturally designed hospitality building with rooftop amenity, shade structures and seating, a play space, public art, inclusive facilities throughout the marina precinct and general cost escalations in a heated construction market. Further details will become available as DevelopmentWA progress the concept design of the ocean pool and associated amenities.

Following the funding announcement DevelopmentWA have advertised an Expression of Interest seeking a "master developer" in which to deliver the first stage of the project. The proponent will be responsible for the delivery of the Town Centre which will feature shopping, dining, residential and holiday accommodation sites, and commercial opportunities.

Stage 1 of the expression of interest closes on 21 February 2023.

Through the agreements the City sought to ensure that the development was of a scale and quality acceptable by the City, this has largely already been achieved prior to the execution of these documents, therefore the focus of the negotiating team has been to obtain the Future Facilities Club Lot in fee simple, have input into the future design areas and to ensure that the public infrastructure delivered is of a suitable quality to minimise risk in the development in later years. The final documents have achieved these outcomes and are therefore presented to Council for approval and execution.

Finally, the signing of both agreements will allow the Ocean Reef Marina project to move from a conceptual project to one of infrastructure delivery. Once the agreements are in place, the role of the City will revert to one of development regulator, who will eventually become the owner of the infrastructure assets. In this sense, it will allow the City to have a relationship with DevelopmentWA that is far closer to a "developer / local government" relationship than one of development partners. This role clarification will be of great benefit for the project delivery and the community.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

- NOTES that the final Development Agreement has been reviewed by the City's solicitors and in parts considered materially different to the draft Development Agreement presented to the Special Council Meeting held on 29 March 2022;
- 2 NOTES that the final Land Transfer Deed has been reviewed by the City's solicitors and in parts considered materially different to the draft Land Transfer Deed presented to the Special Council Meeting held on 29 March 2022;
- NOTES the summary of changes provided by Jackson McDonald Sign off Letter as detailed in Attachment 3 to Report JSC01-02/23;
- 4 AUTHORISES the Mayor and Chief Executive Officer to affix the Common Seal of the City of Joondalup and:
 - 4.1 EXECUTE the Development Agreement as detailed in Attachment 1 to Report JSC01-02/23;
 - 4.2 EXECUTE the Land Transfer Deed as detailed in Attachment 2 to Report JSC01-02/23.

Appendix 1 refers

To access this attachment on electronic document, click here: Attach1agn230207.pdf

JSC02-02/23 CONTRIBUTION TO THE LORD MAYOR'S DISTRESS RELIEF FUND – KIMBERLEY FLOODS APPEAL

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 44606, 101515

ATTACHMENT Nil

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to give consideration to donating an amount of \$10,000 to the Lord Mayor's Distress Relief Fund to assist those impacted by the recent Kimberley floods.

EXECUTIVE SUMMARY

People in the Kimberley have been badly affected by the recent once-in-100-year flood.

Destruction and property damage across the Kimberley region caused by the flood emergency has led to the activation of the Lord Mayor's Distress Relief Fund (LMDRF) to assist individuals and communities affected by the cyclone. The State Government has made a \$3 million contribution and the Federal Government has established Disaster Recovery Funding Arrangements.

The City of Joondalup has a long-standing history of contributing donations to the fund in the wake of significant disasters and as such, it is recommended that the Council approves a donation of \$10,000 to the Kimberley Floods Appeal to assist those impacted and demonstrate support to the broader community of the region.

BACKGROUND

The LMDRF was established in 1961 to provide relief of personal hardship and distress arising from natural disasters occurring within Western Australia. The perpetual fund is a registered charitable body and has the approval of the Australian Taxation Office for tax deductibility of contributions.

The objectives of the fund are as follows:

To provide a permanent fund for the alleviation and relief of distress, suffering, hardship
and misfortune to individuals brought about by any disaster or emergency of a general
application which has been declared as such by the Western Australian government
through the Department of Fire and Emergency Services of Western Australia (DFES).

- To provide relief and aid as determined by the Lord Mayor Distress Relief Fund Board to individuals undergoing such distress, suffering, hardship or misfortune brought about by any event mentioned above.
- To provide assistance to individuals for the alleviation and relief of distress, suffering, hardship or misfortune following a minor localised disaster.

The <u>Lord Mayor's Distress Relief Fund (appealswa.org.au)</u> has a history of coordinating the raising of funds to assist Western Australians in times of disaster. Recent examples where the fund has been used to directly support Western Australian communities include the following:

- 2002 for Western Australians affected by the Bali bombing.
- 2003 Bridgetown fires.
- 2007 Dwellingup fires.
- 2009 Toodyay bushfires.
- 2011 Gascoyne and Mid-West Floods.
- 2011 Perth Hills fires.
- 2011 Margaret River fires.
- 2014 Parkerville bushfires.
- 2015 Esperance bushfires.
- 2016 Waroona bushfires.
- 2021 Wooroloo and Hills bushfires.
- 2021 Seroja tropical cyclone.

City donations have been between \$5,000 and \$10,000 with the most recent 2021 Wooroloo and Hills bushfires and Seroja tropical cyclone appeal funds both receiving donations of \$10,000 from the City of Joondalup.

Historically, the Council has also donated the following to assist with similar significant disasters outside of the State:

January 2005

\$10,000 (\$5,000 to Save the Children Australia and \$5,000 to CARE Australia) as part of the Asian Tsunami Disaster.

February 2009

\$10,000 to the Victorian Bushfire Appeal (managed by Red Cross Australia).

DETAILS

People in the Kimberley have experienced a one-in-100-year flood event, the worst flooding Western Australia has ever seen. More than 230 people were required to be rescued from the floodwaters; with many residents displaced as more than 30 houses were destroyed; tens of thousands of livestock and wildlife species were lost; and the clean-up and infrastructure investment efforts is expected to be both complex and costly.

As a result, the Lord Mayor's Distress Relief Fund has been activated to coordinate donations to assist those impacted with the State Government having made a \$3 million contribution. The Federal Government has also established Disaster Recovery Funding Arrangements.

All donations made to the Fund are fully accounted for and it is the coordinating body for most natural disaster appeals within Western Australia. No administrative charges are made by the City of Perth for support services provided to the Fund, allowing 100% of donated funds available for those in need of financial assistance as a result of experiencing a declared disaster.

There is a prescribed process in the Constitution of the Lord Mayor's Distress Relief Fund in relation to the formal announcement of appeals.

Pledges and donations for the Kimberley Floods appeal total \$11,017,163.24 as at Friday 20 January 2023.

In accordance with the City's historical association with the fund, Council is requested to consider approval for a donation of \$10,000 towards the fund.

Issues and options considered:

Council has the option to:

- agree to donate an amount to the Kimberley Floods Appeal (recommended \$10,000)
- agree to donate an amount to the Kimberley Floods Appeal (up to \$10,000) or
- not agree to donate to the Kimberley Floods Appeal.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable.

10-Year Strategic Community Plan Not applicable.

Risk management considerations

Not applicable.

Financial/budget implications

The 2022-23 budget does not include funds for such a donation, therefore, it will be necessary to approve the expenditure by an absolute majority.

Account no. 1.526.A5206.3292.0000.

Budget Item Council Administration – Donations.

Budget amount \$0
Amount spent to date \$0
Proposed cost \$10,000
Balance \$(10,000)

All amounts quoted in this report are exclusive of GST.

Regional significance

Any donation will support the broader community of the Kimberley region and those areas affected by the flooding.

Sustainability implications

Donations to the appeal will greatly assist individuals and communities affected by the devastation caused by the flooding.

Consultation

Not applicable.

COMMENT

A donation of \$10,000 from Council to the Kimberley Floods Appeal is comparable with the donations made to previous natural disasters and tragedies.

It is considered that the Lord Mayor Distress Relief Fund is the most appropriate mechanism for the City to donate towards the relief of those affected by the recent cyclone. There are many ways that the community and organisations can donate to the Lord Mayor Distress Relief Fund, including through the appeals website.

VOTING REQUIREMENTS

Absolute Majority.

RECOMMENDATION

That Council BY AN ABSOLUTE MAJORITY:

- 1 DONATES an amount of \$10,000 to the Lord Mayor's Distress Relief Fund's Kimberley Floods Appeal in response to the disaster;
- 2 AMENDS the 2022-23 Mid-Year Budget to include \$10,000 in Council Administration Donations.

JSC03-02/23 CITY OF JOONDALUP ANNUAL REPORT 2021-22

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 38745, 101515

ATTACHMENTS Attachment 1 City of Joondalup Annual Report 2021-22

Attachment 2 City of Joondalup Annual Report 2021-22

— Part 2 Annual Financial Report

AUTHORITY / DISCRETION Executive — The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to accept the City of Joondalup Annual Report 2021-22.

EXECUTIVE SUMMARY

In accordance with Section 5.53 of the *Local Government Act 1995*, the City of Joondalup Annual Report has been prepared for the 2021-22 financial year. The Annual Report provides a summary of the previous year's achievements and challenges, and the outlook for the year ahead. It includes specific statutory requirements and demonstrates performance against the City's *10-Year Strategic Community Plan*. The City of Joondalup Annual Report 2021-22 is provided as Attachment 1.

The Annual Report also includes the City's Annual Financial Report for 2021-22 which has been audited by the Office of the Auditor General and was presented to the Audit and Risk Committee on 31 January 2023 (Item 1 refers). The City of Joondalup Annual Report 2021-22 — Part 2 Annual Financial Report is presented as a separate document and is provided as Attachment 2.

In accordance with Section 5.54 of the *Local Government Act 1995*, the Council is required to accept an Annual Report by an absolute majority and present the Annual Report to the Annual General Meeting of Electors, which is to be held not more than 56 days after the Annual Report is accepted.

It is therefore recommended that Council, by an absolute majority, accepts the City of Joondalup Annual Report 2021-22 and notes the City of Joondalup Annual Report 2021/22 — Part 2 Annual Financial Report forming attachments 1 and 2 to report JSC03-02/23.

BACKGROUND

The Local Government Act 1995 requires every local government to prepare an Annual Report. The Annual Report informs the community and key stakeholders about the achievements and challenges from the previous financial year and provides information on the future outlook.

The audited accounts for the financial year are incorporated into the Annual Report following the annual external audit by the Office of the Auditor General.

The 2021-2022 Annual Report forms the main item of business discussed at the Annual General Meeting of Electors. Section 5.27 of the *Local Government Act 1995* requires that the Annual General Meeting of Electors be held on a day selected by the local government, but not more than 56 days after the Annual Report is accepted.

DETAILS

The Annual Report for 2021-22 has been prepared addressing the City's performance against the following six key themes of the City's 10-Year Strategic Community Plan: Joondalup 2022:

- Governance and Leadership.
- Financial Sustainability.
- Quality Urban Environment.
- Economic Prosperity, Vibrancy and Growth.
- The Natural Environment.
- Community Wellbeing.

(Note that, although Council has adopted the new 10-Year Strategic Community Plan: Joondalup 2032, the previous plan, Joondalup 2022, covers the period addressed in this Annual Report).

As in previous years, the Annual Report for 2021-22 includes a range of Global Reporting Initiative (GRI) Standard Disclosures to report the City's environmental, economic, social and governance performance. The Standard Disclosures are in line with the *GRI Sustainability Standard 2016*.

The Annual Report also includes measurements against the Strategic Performance Indicators developed within each key theme of Joondalup 2022 and against statutory requirements.

Legislation / Strategic Community Plan / Policy implications

Legislation Local Government Act 1995.

Local Government Administration Regulations 1996.

10-Year Strategic Community Plan

Key theme Leadership.

Outcome Capable and effective - you have an informed and capable Council

backed by a highly-skilled workforce.

Responsible and financially-sustainable - you are provided with a range of City services which are delivered in a financially responsible

manner.

Policy Not applicable.

Section 5.53 of the *Local Government Act 1995* states the following in relation to the contents of the annual report:

5.53 Annual reports

- (1) The local government is to prepare an annual report for each financial year.
- (2) The annual report is to contain:
 - a. a report from the mayor or president;
 - b. a report from the Chief Executive Officer;
 - c. deleted:
 - d. deleted:
 - e. an overview of the plan for the future of the district made in accordance with Section 5.56 including major initiatives that are proposed to commence or to continue in the next financial year:
 - f. the financial report for the financial year;
 - g. such information as may be prescribed in relation to the payments made to employees;
 - h. the auditor's report for the financial year;
 - ha. a matter on which a report must be made under section 29(2) of the Disability Services Act 1993;
 - hb. details of entries made under section 5.121 during the financial year in the register of complaints, including
 - (i) the number of complaints recorded in the register of complaints;
 - (ii) how the recorded complaints were dealt with; and
 - (iii) any other details that the regulations may require; and
 - i. such other information as may be prescribed.

Section 5.54 of the *Local Government Act 1995* states the following in relation to the acceptance of the Annual Report:

5.54 Acceptance of annual reports

(1) Subject to subsection (2) the annual report for a financial year is to be accepted* by the local government no later than 31 December after that financial year.

*absolute majority required

(2) If the auditor's report is not available in time for the annual report for a financial year to be accepted by 31 December after that financial year, the annual report is to be accepted by the local government no later than two months after the auditor's report becomes available.

Section 5.55 of the *Local Government Act 1995* states the following in regard to the notice regarding the availability of the Annual Report:

5.55 Notice of annual reports

The Chief Executive Officer is to give local public notice of the availability of the annual report as soon as practicable after the report has been accepted by the local government.

Regulation 15 of the Local Government (Administration) Regulations 1996 details the matters for discussion at the Annual General Meeting of Electors. They include the contents of the annual report for the previous financial year and then any other general business.

Regulation 19B of the Local Government (Administration) Regulations 1996 (Local Government Act s5.532)(g) and (i)) requires information to be published on Elected Member diversity, including gender, linguistic background and country of birth, age and whether Elected Members identify as Aboriginal or Torres Strait Islander, if the information is available.

Risk management considerations

Not adopting the Annual Report for 2021-22 will result in non-compliance with the requirements of the *Local Government Act 1995*.

Financial / budget implications

Not applicable.

Regional significance

The Annual Report for 2021-22 sets out the performance of the City which has significance for the development and growth of the region.

Sustainability implications

The programs and projects in the Annual Report 2021-22 are aligned to the key themes in Joondalup 2022 which have been developed to ensure the sustainability of the City.

The City has included Global Reporting Initiative (GRI) Standard Disclosures in the Annual Report in line with the *GRI Sustainability Standard 2016*. This is a best practice sustainability reporting framework for organisations to report on their environmental, economic, social and governance performance

Consultation

There is no legislative requirement to consult with the community on the preparation of the Annual Report. The *Local Government Act 1995* requires an Annual General Meeting of Electors to be held once every year and the Annual Report to be made publicly available.

COMMENT

In addition to the requirements of the *Local Government Act 1995*, the Annual Report is seen as a key reporting mechanism of the City's Integrated Planning and Reporting Framework. In accordance with guidelines from the Department of Local Government, Sport and Cultural Industries, local governments are expected to outline progress towards achieving the objectives of their respective *10-Year Strategic Community Plan* and the major projects and priorities of their *5-Year Corporate Business Plan*.

The Annual Report is also seen as an essential tool to inform the community and key stakeholders about the City's achievements, challenges and future plans, promote greater community awareness of the City's programs and services, and illustrate the City's commitment to accountable and transparent government.

The City received a gold award in the Australasian Reporting Awards (ARA) for its 2020-21 Annual Report. To achieve a gold award, the City's 2020-21 Annual Report was considered to have:

- achieved overall excellence in annual reporting
- provided high quality coverage in most aspects of the ARA criteria
- provided full disclosure of key aspects of its core business
- addressed current legislative regulatory requirements
- been judged as a model for other peer reports and reports in that industry sector.

The City will be entering the Annual Report for 2021-22 into the Australasian Reporting Awards once accepted by Council.

VOTING REQUIREMENTS

Absolute Majority.

RECOMMENDATION

That Council BY AN ABSOLUTE MAJORITY:

- 1 ACCEPTS the City of Joondalup Annual Report 2021-22 forming Attachment 1 to Report JSC03-02/23;
- 2 NOTES the inclusion of the City of Joondalup Annual Report 2021-22 Part 2 Annual Financial Report forming Attachment 2 to Report JSC03-02/23.

Appendix 2 refers

To access this attachment on electronic document, click here: Attach2agn230207.pdf

JSC04-02/23 SETTING OF MEETING DATE FOR ANNUAL GENERAL MEETING OF ELECTORS 2022

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBERS 110490, 101515

ATTACHMENT Nil

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to determine the meeting date for the 2022 Annual General Meeting (AGM) of Electors.

EXECUTIVE SUMMARY

Section 5.27 of the *Local Government Act 1995* requires that the Annual General Meeting of Electors be held on a day selected by the local government, but not more than 56 days after the local government accepts the annual report. It is anticipated that Council will accept the Annual Report at its Special Council meeting to be held on Tuesday 7 February 2023.

Section 5.29 of the *Local Government Act 1995* states the Chief Executive Officer is to convene an electors' meeting by giving at least 14 days public notice. Furthermore, section 5.55 of the *Local Government Act 1995* states the Chief Executive Officer is to give at least seven days public notice of the availability of the Annual Report, following its acceptance by Council.

Should Council adopt the Annual Report at its meeting to be held on Tuesday 7 February 2023, the earliest date to issue local public notice is Thursday 16 February 2023, meaning that the earliest date the Annual General Meeting of Electors can be held is Friday 3 March 2023, with the last date being Tuesday 4 April 2023.

It is considered that the most appropriate date for holding the Annual General Meeting of Electors is Tuesday 7 March 2023, prior to the scheduled Strategy Session. Elected Members are more likely to be available at this time due to their attendance at the Strategy Session and given the informal nature of Strategy Sessions, the Strategy Session can commence when the AGM is finished.

It is therefore recommended that Council AGREES to convene the 2022 Annual General Meeting of Electors on Tuesday 7 March 2023, commencing at 5.30pm in the Council Chamber, Joondalup Civic Centre, Boas Avenue, Joondalup.

BACKGROUND

At its meeting held on 16 October 2007 (CJ206-10/07 refers), Council resolved to "AGREE to hold all future Annual General Meeting of Electors as soon as practical following the adoption of the Annual Report, but in a year where an ordinary election is held, not before the first ordinary meeting of the newly elected Council."

The Annual General Meeting of Electors is a statutory requirement under the *Local Government Act 1995* and the meeting is to consider, among other things, the annual report for the previous financial year.

In recent years, the Annual General Meeting of Electors has been convened at 5.30pm and was held immediately prior to the scheduled Briefing Session or Council meeting (refer below, for AGM of Elector's meeting dates and attendance). The 2020 Annual General Meeting of Electors meeting was delayed and held on 23 March 2021, due to the delayed finalisation of the financial statements by the Office of Auditor General (OAG), in addition the meeting was required to be re-scheduled due to a COVID-19 lockdown in February 2021.

It is recommended that the AGM of Electors be held at 5.30pm immediately prior to the scheduled Strategy Session to be held on Tuesday 7 March 2023.

AGM Date	Start Time	Finish Time	Prior to Meeting	Attendees
Tuesday, 10 December 2013	5.30pm	5.56pm	Council	6
Tuesday, 2 December 2014	5.35pm	6.36pm	Briefing	12
Tuesday 15 December 2015	5.40pm	6.22pm	Council	6
Tuesday, 6 December 2016	5.30pm	6.31pm	Briefing	78
Tuesday, 12 December 2017	5.30pm	7.02pm	Council	27
Tuesday, 4 December 2018	5.30pm	6.27pm	Briefing	14
Tuesday, 10 December 2019	5.30pm	6.52pm	Council	33
Tuesday, 23 March 2021	5.30pm	10.15pm	Nil	67
Tuesday, 8 February 2022	5.30pm	7.23pm	Briefing	101

DETAILS

The Office of Auditor General (OAG) undertook their final audit in December 2022, with the audited financial statements and independent auditor's report received in late December 2022. The audited financial statements were presented to the Special Audit and Risk Committee meeting on Tuesday 31 January 2023.

The audited financial statements are a key component of the City's Annual Report, which will be presented in a separate report to a Special Council Meeting to be held on Tuesday 7 February 2023. The finalised Annual Report will include the audited financial statements.

Receipt of the City's Annual Report by Council and the holding of an AGM of Electors meeting are both statutory requirements of the *Local Government Act 1995*. A decision is required on the date to hold the AGM of Electors, being aware of Council's decision on 16 October 2007, as well as complying with the legislative requirements relating to the public notice period and AGM of Electors meeting date being no more than 56 days from Council's acceptance of the Annual Report.

It is therefore recommended that the AGM of Electors be held on Tuesday 7 March 2023.

Issues and Options Considered

It is a statutory requirement that Council sets a meeting date for the 2022 Annual General Meeting of Electors.

Council has the option to:

- adopt the date and time as recommended in this report or
- select an alternative time and / or date to hold the AGM of Electors.

Legislation / Strategic Community Plan / Policy Implications

Legislation Local Government Act 1995.

Local Government (Administration) Regulations 1996.

10-Year Strategic Community Plan

Key theme Leadership.

Outcomes Capable and effective – you have an informed and capable

Council backed by a highly-skilled workforce.

Policy Not applicable.

Section 5.27 states the following in regard to the Annual General Meeting of Electors:

"5.27 Electors' general meetings

- (1) A general meeting of the electors of a district is to be held once every financial year.
- (2) A general meeting is to be held on a day selected by the local government but not more than 56 days after the local government accepts the annual report for the previous financial year.
- (3) The matters to be discussed at general electors' meetings are to be those prescribed."

Section 5.29 states the following in respect to convening electors' meetings:

"5.29 Convening electors' meetings

- (1) The Chief Executive Officer is to convene an electors' meeting by giving:
 - (a) at least 14 days' local public notice; and
 - (b) each council member at least 14 days' notice,

of the date, time, place and purpose of the meeting.

(2) The local public notice referred to in subsection (1)(a) is to be treated as having commenced at the time of publication of the notice under section 1.7(1)(a) and is to continue by way of exhibition under section 1.7(1)(b) and (c) until the meeting has been held."

Section 5.55 states the following in respect to giving notice of annual reports:

"5.55 Notice of annual reports

The CEO is to give local public notice of the availability of the annual report as soon as practicable after the report has been accepted by the local government."

Section 1.7 of the *Local Government Act 1995* defines 'local public notice' and states where such notice is not expressly stated, the notice is to be published and exhibited for at least seven days.

Regulation 15 of the *Local Government (Administration) Regulations 1996* details the matters for discussion at the AGM of Electors. They are the contents of the annual report for the previous financial year and then any other general business. It is suggested that the agenda format for the Annual General Meeting of Electors be as follows:

- Attendances and apologies.
- Contents of the 2021-22 Annual Report.
- General Business.

Risk Management Considerations

The risk associated with failing to set a date for the 2022 Annual General Meeting of Electors will result in non-compliance with the requirements of the *Local Government Act 1995*.

Financial / Budget Implications

Not applicable.

Regional Significance

Not applicable.

Sustainability Implications

Not applicable.

Consultation

The *Local Government Act 1995* requires an Annual General Meeting of Electors to be held once every year and the annual report to be made publicly available.

While the City advertises the meeting in accordance with the *Local Government Act 1995*, the City will promote the scheduled meeting date as soon as possible and will publicise the 2021-22 Annual Report through the City's website once it is adopted by Council at its Special meeting to be held on Tuesday 7 February 2023.

COMMENT

The audited financial statements for 2021-22 will be the subject of a separate report to Council. Once these statements are adopted by Council, they will be included into the finalised 2021-22 Annual Report.

In order for the City to meet its legislative requirements, it is therefore recommended that Council convenes the 2022 Annual General Meeting of Electors on Tuesday 7 March 2023, commencing at 5.30pm, prior to the scheduled Strategy Session, where Elected Members' attendance is required.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council AGREES to convene the 2022 Annual General Meeting of Electors on Tuesday 7 March 2023, commencing at 5.30pm in the Council Chamber, Joondalup Civic Centre, Boas Avenue, Joondalup.

REPORT – AUDIT AND RISK COMMITTEE – 31 JANUARY 2023

JSC05-02/23 ANNUAL FINANCIAL REPORT 2021-22

WARD All

RESPONSIBLE Mr Mat Humfrey DIRECTOR Corporate Services

FILE NUMBERS 109174, 101515

ATTACHMENTS Attachment 1 2021-22 Annual Financial Report

Attachment 2 Independent Auditor's Report Attachment 3 Management Letter 2021-22

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to consider and accept the 2021-22 Annual Financial Report and Independent Auditor's Report.

EXECUTIVE SUMMARY

In accordance with Section 6.4 of the *Local Government Act* 1995, the 2021-22 Annual Financial Report has been prepared and, together with the City's accounts, has been submitted to the Office of the Auditor General of Western Australia (OAG) to conduct the annual audit.

The OAG has completed its audit, in accordance with the terms of their engagement and the requirements of Part 7 Division 3 of the *Local Government Act 1995* and the Independent Auditor's Report has been issued. The Annual Financial Report will form part of the City's 2021-22 Annual Report.

It is therefore recommended that Council:

- 1 BY AN ABSOLUTE MAJORITY, ACCEPTS the Annual Financial Report of the City of Joondalup for the financial year 2021-22, forming Attachment 1 to Report JSC05-02/23;
- 2 BY AN ABSOLUTE MAJORITY, ACCEPTS the Independent Auditor's Report for the financial year 2021-22, forming Attachment 2 to Report JSC05-02/23;
- 3 NOTES the Auditor's Management Letter in respect of the financial audit for the year ended 30 June 2022, forming Attachment 3 to Report JSC05-02/23;
- 4 NOTES that no interim Management Letter was issued in respect of the financial audit for the year ended 30 June 2022.

BACKGROUND

Section 6.4 of the *Local Government Act 1995* requires local governments to prepare an annual financial report and to submit both the report and its accounts to its auditor by 30 September each year. The City of Joondalup has met those requirements and the City's auditor, the OAG, has completed its audit of the accounts and the 2021-22 Annual Financial Report.

The OAG undertook its audit in two stages. The interim audit was undertaken during May and June 2022, while the final audit commenced at the beginning of October 2022. Following the completion of the interim audit, the OAG issued a management letter which incorporated responses from management on the items noted (Attachment 3 refers).

No interim management letter was issued.

The 2021-22 Annual Financial Report is included as Attachment 1 to Report JSC05-02/23.

DETAILS

The preparation and submission of the Annual Financial Report to the auditors for audit are statutory requirements under the *Local Government Act 1995*.

The Annual Financial Report is required to be accepted by Council prior to the holding of the Annual General Meeting of Electors, at which the City's Annual Report containing the Annual Financial Report will be considered. The Annual Financial Report is also required to be submitted to the Department of Local Government, Sport and Cultural Industries (DLGSC).

Issues and Options Considered

Outcome of the Financial Audit

The financial audit has been completed with an unqualified audit report issued (Attachment 2 refers). The OAG has issued a final management letter in respect of the financial audit (Attachment 3 refers). An interim management letter was not issued.

End of Financial Year Position

The City has finished the financial year with a Rate Setting Statement surplus higher than estimated. An anticipated end of year surplus as at 30 June 2022 of \$53,549 was used as the opening balance in the 2022-23 Annual Budget. The final end of year Rate Setting Statement surplus for 2021-22 is \$9,148,338, being \$9,094,790 more than estimated.

When comparing the actual end of year results to the estimate shown in the 2022-23 Annual Budget, in summary terms the variance comprises:

Description	Sub Total	Total
Increased Operating Cash Surplus	\$ 23,323,474	
Reduced Capital Revenue	(\$ 559,989)	
Reduced Capital Expenditure	\$ 8,008,512	\$ 30,771,997
Reduced Net Funding including equity investment movements		(\$ 21,677,207)
Net Variance		\$ 9,094,790

The increased operating cash surplus relative to forecast is driven primarily by Materials and Contracts as a result of a change in the accounting treatment of the \$14,166,667 payment made to Mindarie Regional Council for the City's contribution towards the termination of the Resource Recovery Facility (RRF) agreement. An amendment to the *2021-22 Budget* was approved by Council in August 2021 to include this as an operating cost within Materials and Contracts, with the expectation that when the City's share of MRC's 2021-22 results were accounted for this would be reported in the same manner. However, during the course of the City's audit for 2021-22, advice was received that MRC had included retrospective restatements in their 2020-21 financial statements – after the City had approved the Budget amendment. Consequently, the cost of the City's contribution towards the termination of the RRF agreement is not reflected as an operating expense in the City's 2021-22 financial results but as a non-operating equity investment movement instead.

Higher than estimated net revenue from Catalina Estate sales \$1,420,250 as well as lower than forecast employee costs of \$1,813,306, and other materials and contracts expenditure of \$5,170,663, partly offset by higher depreciation and amortisation \$1,418,150 further contributed to the additional operating cash surplus.

Lower employee costs arose mainly due to vacancies and recruitment processes that were ongoing as at 30 June 2022 as well as new enterprise bargaining agreements not having been finalised by the end of the year and, consequently, no pay increases reflected in the actual results. The current conditions in the labour market have had an impact on the City's ability to retain and recruit in certain areas, which shows in the results. In addition, some of the vacancies are the result of internal restructuring undertaken in certain areas of the organisation, for which recruitment has been progressing.

Lower materials and contracts expenditure includes lower consultancy costs of \$1,019,342, due to progress on various projects compared to estimates including the Local Housing Strategy Review, Multi-Storey Car Park Concept and Social Needs Assessment. In particular, as well as lower external contractors expenses \$1,181,279 spread across a number of areas, reflecting progress on various projects and activities.

Reduced capital expenditure pertains primarily to capital works projects that did not progress to the extent anticipated by 30 June 2022, including projects that received grant funding during the year that were not expended by year end, and are continuing into the subsequent financial year. Municipal and reserve funding unspent on these projects has been carried forward or retained in reserves, respectively.

Management Letter - Financial Audit

The auditors identified one finding that was classified significant (Attachment 3 refers).

The significant finding concerns assessments of fair value of land and building assets as well as infrastructure assets and the frequency of valuations. Under the provisions of the *Local Government (Financial Management) Regulations*, the City revalues classes of assets held at fair value at intervals not exceeding five years. In the intervening years, in accordance with accounting standards, the City considers annually whether the carrying values at which assets are reported are reasonable, or whether there exist factors that may indicate that these reported values could be materially misstated.

One class of assets, namely Drainage assets, was revalued during the 2021-22 in accordance with the requirement of accounting standard *AASB 13 Fair Value Measurement*. In addition, as is the practice each year, the City also undertook a high-level assessment of the carrying values of other assets at fair value to determine whether any factors existed that might indicate whether these could be materially misstated at 30 June 3022. The matter raised by the auditor, as well as the management comments provided are detailed in Attachment 3.

Timing and completion of audit process

At the commencement of the 2021-22 audit planning process in March 2022, the OAG advised the City of its intent to perform and complete the audit in October 2022, with the audit report to be made available to the scheduled Audit and Risk Committee meeting in early November 2022. In accordance with the audit plan, an interim audit was performed and completed in June 2022.

No interim management letter was issued.

The OAG returned to the City at the beginning of October 2022 for the final audit. None of the audit team conducting this phase of the audit were the same as those who undertook the interim audit, which meant that continuity was impacted. The main consequence of this for the City was that the audit queries were often sent to City staff multiple times.

In the third week of October, the City was advised in an update meeting with the OAG that no major issues had been identified at that stage and no significant information was pending from the City. The OAG team wrapped up fieldwork and left the City's offices at the end of October. The City, expecting to have the audit finalised shortly, then began receiving several audit queries from the beginning of November through December, many of which ought to have been raised while the audit team was on site.

For example, the City is typically required to send out bank confirmation requests to various banks for balance information at 30 June to be sent by the banks directly to the auditors. The City submitted all these requests to the various banks in June 2022, when the OAG audit team was on site for the interim audit. At the time, two banks advised the City that an audit request could only be made via their designated portal and only by the auditors themselves. The City duly informed the OAG of this at the time. The OAG approached the City for its cash and bank balance accounting information in November 2022, after it had left the City's offices, and it then transpired that the OAG had not approached the two banks in question for balance confirmations despite being informed by the City in June. Requests were only lodged by the OAG with these banks in November 2022.

As another example, the City received multiple requests for standard asset information in November 2022, after the audit team had left the City's offices. This is information that is typically considered while an audit team is present on site, such as information on asset revaluations, additions, disposals, etc. and involves discussions with asset management staff as well.

There were several iterations of the draft annual financial report that the City had to prepare and submit to the OAG, primarily because each time the auditors requested incremental changes that were not previously flagged in the version before it.

Following a delayed audit process for Mindarie Regional Council (MRC) in the previous year, the OAG had indicated its intention to finalise the regional council audits in 2021-22 in sufficient time for the information to be incorporated into the member councils' financial report. The 2021-22 final audit for MRC, however, only commenced at the same time as the City's own audit did, at the beginning of October. The City did not receive final draft financial information for MRC until late November, meaning that even if the City's other audit work had been completed by the end of October, the City still would not have been able to receive its audit report before this.

It may also be noted that, although reporting by Program was discontinued from the 2021-22 financial year following changes to the *Local Government (Financial Management) Regulations 1996*, the OAG directed the City to include a note to the annual financial report incorporating the same Program information, for revenue (including non-operating) and expenditure to comply with *AASB 1052 Disaggregated Disclosures*, in mid-December after multiple iterations of the draft financial statements (without this note) had already been reviewed and confirmed by the OAG.

There is no question that the City provided all requested audit information in a timely fashion. The City had expectations in early March 2022, during the audit planning stage, that the 2021-22 audit would be completed and signed off in early November, which the OAG had advised that it would be seeking to deliver.

Legislation / Strategic Community Plan / Policy Implications

Legislation

Local Government (Financial Management) Regulation 51(2) states:

"A copy of the annual financial report of a local government is to be submitted to the Departmental CEO within 30 days of the receipt by the local government's CEO of the auditor's report on that financial report."

Section 5.53 of the Local Government Act 1995 states:

5.53 Annual Reports

- (1) The local government is to prepare an annual report for each financial year.
- (2) The annual report is to contain:
 - (f) the financial report for the financial year;

Section 5.54 of the Local Government Act 1995 states:

5.54 Acceptance of annual reports

- (1) Subject to subsection (2), the annual report for a financial year is to be accepted by the local government no later than 31 December after that financial year.
 - * Absolute majority required.
- (2) If the auditor's report is not available in time for the annual report for a financial year to be accepted by 31 December after that financial year, the annual report is to be accepted by the local government no later than 2 months after the auditor's report becomes available.

Section 6.4 of the Local Government Act 1995 states:

6.4 Financial Report

- (1) A local government is to prepare an annual financial report for the preceding financial year and such other financial reports as are prescribed.
- (2) The financial report is to -
 - (a) be prepared and presented in the manner and form prescribed; and
 - (b) contain the prescribed information.
- (3) By 30 September following each financial year or such extended time as the Minister allows, a local government is to submit to its auditor
 - (a) the accounts of the local government, balanced up to the last day of the preceding financial year; and
 - (b) the annual financial report of the local government for the preceding financial year.

10-Year Strategic Community Plan

Key theme Leadership.

Outcome Accountable and financially sustainable - you are provided with a

range of City services which are delivered in a financially

responsible manner.

Policy Not applicable.

Risk Management Considerations

Not applicable.

Financial / Budget Implications

Current financial year impact

Account no.Not applicable.Budget ItemClosing surplus.Budget amount\$ 53,549Actual amount\$ 9,148,338Proposed cost\$ Not applicable.Balance\$ 9,094,790

All amounts quoted in this report are exclusive of GST.

Regional Significance

Not applicable.

Sustainability Implications

Not applicable.

Consultation

There is no legislative requirement to consult on the preparation of the Annual Financial Report, although the *Local Government Act 1995* requires the local government to hold an Annual General Meeting of Electors and the City's Annual Report, incorporating the Annual Financial Report is to be made available publicly.

COMMENT

The Annual Financial Report for 2021-22 reflects the City's financial performance and position for the year ended 30 June 2022.

The Annual Financial Report will be made available on the City's public website as part of the City's Annual Report. A limited number of printed, bound colour copies of the Annual Report, including the Annual Financial Report, will be available for viewing at libraries, leisure centres and the customer service centre.

In order for the City to meet its legislative requirements, it is recommended that the Council accepts the Annual Financial Report for the financial year 2021-22.

VOTING REQUIREMENTS

Absolute Majority.

COMMITTEE RECOMMENDATION

The committee recommendation to Council for Report JSC05-02/23 (as detailed below) was resolved by the Special Audit and Risk Committee at its meeting held on 31 January 2023.

The original recommendation as presented by City officers to the Committee is as follows:

That Council:

- 1 BY AN ABSOLUTE MAJORITY, ACCEPTS the Annual Financial Report of the City of Joondalup for the financial year 2021-22, forming Attachment 1 to this Report;
- 2 BY AN ABSOLUTE MAJORITY, ACCEPTS the Independent Auditor's Report for the financial year 2021-22, forming Attachment 2 to this Report;
- NOTES the Auditor's Management Letter in respect of the financial audit for the year ended 30 June 2022, forming Attachment 3 to this Report;
- 4 NOTES that no interim Management Letter was issued in respect of the financial audit for the year ended 30 June 2022.

The Committee's subsequent recommendation to Council is as follows (changes identified):

That Council:

- 1 BY AN ABSOLUTE MAJORITY, ACCEPTS the Annual Financial Report of the City of Joondalup for the financial year 2021-22, forming Attachment 1 to this Report;
- 2 BY AN ABSOLUTE MAJORITY, ACCEPTS the Independent Auditor's Report for the financial year 2021-22, forming Attachment 2 to this Report;
- NOTES the Auditor's Management Letter in respect of the financial audit for the year ended 30 June 2022, forming Attachment 3 to this Report;
- 4 NOTES that no interim Management Letter was issued in respect of the financial audit for the year ended 30 June 2022;
- <u>5 EXPRESSES its disappointment to the Office of the Auditor General for the delay in finalisation of the 2021-22 Financial Year Audit, resulting in a delay to the conduct of the City's General Meeting of Electors;</u>
- 6 FORMALLY REQUESTS the Mindarie Regional Council work with the office of the Auditor General and other member Councils to progress their 2022-23 Audit process in a more timely manner.

RECOMMENDATION

That Council

- 1 BY AN ABSOLUTE MAJORITY, ACCEPTS the Annual Financial Report of the City of Joondalup for the financial year 2021-22, forming Attachment 1 to Report JSC05-02/23;
- 2 BY AN ABSOLUTE MAJORITY, ACCEPTS the Independent Auditor's Report for the financial year 2021-22, forming Attachment 2 to Report JSC05-02/23;
- NOTES the Auditor's Management Letter in respect of the financial audit for the year ended 30 June 2022, forming Attachment 3 to Report JSC05-02/23;
- 4 NOTES that no interim Management Letter was issued in respect of the financial audit for the year ended 30 June 2022;
- 5 EXPRESSES its disappointment to the Office of the Auditor General for the delay in finalisation of the 2021-22 Financial Year Audit, resulting in a delay to the conduct of the City's General Meeting of Electors;
- FORMALLY REQUESTS the Mindarie Regional Council work with the office of the Auditor General and other member Councils to progress their 2022-23 Audit process in a more timely manner.

Appendix 3 refers

To access this attachment on electronic document, click here: Attach3agn230207.pdf

CLOSURE



DECLARATION OF FINANCIAL INTEREST / PROXIMITY INTEREST / INTEREST THAT MAY AFFECT IMPARTIALITY

To: CHIEF EXECUTIVE OFFICER CITY OF JOONDALUP

Name / Position		
Meeting Date		
Item No. / Subject		
Nature of Interest	Financial Interest * Proximity Interest* Interest that may affect impartiality*	*Delete where not applicable
Extent of Interest		
Signature		
Date		

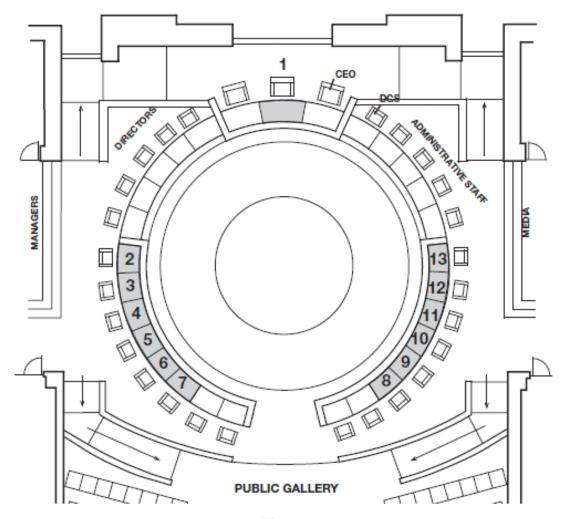
Section 5.65(1) of the Local Government Act 1995 states that:

"A member who has an interest in any matter to be discussed at a Council or Committee meeting that will be attended by that member must disclose the nature of the interest:

- (a) in a written notice given to the CEO before the meeting; or
- (b) at the meeting immediately before the matter is discussed."



Council Chamber - Seating Diagram



Mayor

1 His Worship the Mayor, Hon. Albert Jacob, JP (Term expires 10/25)

North Ward

- 2 Cr Adrian Hill (Term expires 10/25)
- 3 Cr Tom McLean, JP (Term expires 10/23)

North-Central Ward

- 4 Cr Daniel Kingston (Term expires 10/25)
- 5 Cr Nige Jones (Term expires10/23)

Central Ward

- 6 Cr Christopher May (Term expires 10/25)
- 7 Cr Russell Poliwka (Term expires10/23)

South-West Ward

- 8 Cr Christine Hamilton-Prime (Term expires 10/25)
- 9 Cr John Raftis (Term expires 10/23)

South-East Ward

- 10 Cr John Chester (Term expires 10/25)
- 11 Cr John Logan (Term expires 10/23)

South Ward

- 12 Cr Russ Fishwick, JP (Term expires 10/25)
- 13 Cr Suzanne Thompson (Term expires 10/23)

City of Joondalup | Boas Avenue Joondalup WA 6027 | PO Box 21 Joondalup WA 6919 | T: 9400 4000 F: 9300 1383 | joondalup.wa.gov.au LAST UPDATED OCTOBER 2021